Sustainability Appraisal Report SOUTHERN WIDNES SPD

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SOUTHERN WIDNES SPD

HALTON BOROUGH COUNCIL

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Non-TECHNICAL Summary

INTRODUCTION

The Mersey Gateway is a project to provide a new bridge, creating a second crossing over the River Mersey between the towns of Runcorn and Widnes. It will provide a means for regeneration by increasing accessibility between where people live, work and visit; and releasing land for development as a result of the removal of some of the infrastructure associated with the existing Silver Jubilee Bridge. A Regeneration Strategy has been produced which focuses on the regeneration opportunities that the proposed second crossing of the Mersey Gateway will create and how those opportunities may be realised. There are five key 'Action Areas' on which the Regeneration Strategy focuses and one of these is Southern Widnes (formerly termed West Bank). A Supplementary Planning Document (SPD) for Southern Widnes has been produced to guide the regeneration of Southern Widnes in accordance with the vision of the Mersey Gateway Regeneration Strategy.

The key objectives of the Southern Widnes SPD are:

Objective 1: Re branding Southern Widnes through the creation of high-quality gateway locations with excellent access to the regions principal conurbations and population. Inherent in this is the development of high quality, aspirational and affordable housing and services. For, to enable the labour supply to meet, and facilitate, further demand within the local economy, Southern Widnes provides a significant opportunity to encourage skilled workers to permanently reside within Halton;

Objective 2: Facilitating the development of resource efficient high-quality business accommodation, providing mixed-use leisure and recreational facilities, providing resource efficient and affordable housing and upgrading the standard of the public realm including access to high quality greenspace;

Objective 3: Enable local residents to share directly in the wider investment benefits of regeneration working with initiatives such as the Liverpool City Region Employment Strategy (LCRES) to develop local skills and capacity, increase local employment opportunities and reduce worklessness in Southern Widnes. It is important that local employment opportunities must remain, and be further encouraged into the area.

Objective 4: To provide investment to support, and develop, training facilities for local sporting provision, incorporating flood lights and changing rooms;

Objective 5: To provide an additional access route, served by public transport through the Sustainable Transport Strategy in particular, but also serving new walking and cycling routes, into Southern Widnes to negate the existing bottleneck situation, improve east-west connectivity, upgrade links to Widnes Town Centre and the River Mersey and utilise the de linking of redundant expressways to unlock new development opportunities and reduce the severance and isolation experienced by local communities.

Objective 6: To improve safety (incorporating Secured by Design principles), and local physical amenities, by upgrading street lighting and the wider public realm within Southern Widnes and the links from this area to Widnes Town Centre; and

Objective 7: To create a new heart for Southern Widnes with the consolidation of local retail, services and improved education and health provision.

Waterman Energy, Environment & Design (WEED) was appointed to undertake a Strategic Environmental Assessment (SEA) and Sustainability Appraisal (SA) of the Southern Widnes SPD in order to meet the requirements of planning legislation and regulations. The combined SEA and SA process is

¹ Planning and Compulsory Purchase Act (2004)

² Environmental Assessment of Plans and Programmes Regulations (2004).

subsequently referred to as SA only. The main purpose of SA is to test whether implementation of the SPD is likely to have any significant environmental, social or economic effects. Where significant negative effects were identified, recommendations were made as to how these could be avoided, offset or reduced. Recommendations were also made on how to enhance beneficial effects. A draft programme to monitor significant effects has also been prepared.

This document forms the Non Technical Summary of the SA Report. The SA has been undertaken on behalf of Halton Borough Council (HBC) by WEED.

THE SUSTAINABILITY APPRAISAL PROCESS

The assessment to date has comprised four stages as follows:

- Determining the key issues upon which the SA should focus and setting and agreeing sustainability objectives, a process known as 'Scoping';
- Appraisal of the objectives and options for Southern Widnes considered as part of the Regeneration Strategy;
- Appraisal of the Initial Draft SPD; and
- Appraisal of the Consultation Draft SPD, referred to as the 'SA Report' (this report).

SCOPING

The aim of the scoping stage is to determine the key environmental, social and economic issues arising in the SPD area and the borough as a whole and to devise the framework for assessing the plan.

After documenting the sustainability characteristics of the area, and identifying any trends (i.e. is the situation getting better or worse?), other planning documents and policies were reviewed to see how these would influence the SA and the SPD. From the outputs of these two initial stages, the key environmental, social and economic issues and opportunities that relate to the area, and on which the assessment should focus, were established. These issues are described below.

Key Sustainability Issues and Baseline

Key sustainability issues have been identified from the review of planning documentation, information on the existing sustainability characteristics of Southern Widnes and the Borough as a whole and following discussions with HBC. These are described below.

Economic

The Riverside ward, within which the Southern Widnes SPD area is located has a significantly lower economic activity rate compared to the averages for the North West and England. The proportion of working age people in Southern Widnes with 'higher end' skills such as a university degree is lower than the Borough, the region, the Greater Merseyside sub region and Great Britain.

There is a reliance on a narrow range of employment sectors such as the chemical industry. Other sectors such as the knowledge economy are not well represented. Weekly earnings within Southern Widnes are below the regional and national average.

The rate of new business development is slightly above the national average but the survival rate of new business is below the national average.

Social

Health standards in Halton Borough are amongst the worst in the country, with life expectancy in the Borough well below the national average.

Levels of crime in Halton are fairly high compared to the rest of the country. However, the actual overall crime rate has seen a decrease in 2007 and all areas of crime apart from burglary, criminal damage and other offences have seen a decrease.

There is increased demand for affordable housing as there have been significant house price increases across Halton over the last five years, although house prices are still well below the national average. The number of single person households is increasing and there is an increased demand for supported housing for the elderly.

Environmental

The chemical and tanning industries have left the Borough of Halton with a serious problem of contaminated and derelict land which can be an obstacle to regeneration. Despite intense efforts to deal with the huge legacy of dereliction and contamination, a great deal of such land remains. River quality in Halton is below the regional average and no rivers are classed as being of very good quality. However the quality of rivers such as the Mersey is improving.

Much of the Southern Widnes SPD area lies in an area of high flood risk although there is no significant history of flooding. The potential sources of flood risk in the SPD area are from surface water runoff, rivers and the sea.

There has been an increase in the total amount of municipal waste produced in the Borough although there has been a very slight increase in the amount of waste recovered and composted.

West Bank Promenade Conservation Area lies within the boundary of the SPD and there are three listed buildings, 1 of which is Grade II* listed, Church of St. Mary; and 2 are Grade II listed, the Wayside Pulpit to Church of St. Mary and the Former Transporter Bridge Power House. There is also a reasonable probability of intact archaeological deposits in some areas within the SPD boundary. The Mersey Estuary Special Protection Area (SPA) and Site of Scientific Interest (SSSI) is adjacent to the SPD boundary.

SA Objectives

Based on the key issues and the objectives developed during the production of the Core Strategy Scoping Report, eighteen SA Objectives were developed as shown below.

- 1) To continue reducing the unemployment rate in Halton and increase the economic activity rate;
- 2) To improve educational attainment and opportunities for lifelong learning and employment;
- 3) To encourage sustainable economic growth and business development;
- 4) To improve the competitiveness and productivity of business;
- 5) To enhance the vitality and viability of the three town centres (Runcorn Old Town, Halton Lea and Widnes);
- 6) To improve and promote the overall image of the Borough in order to attract investment;
- 7) To improve health and reduce health inequalities;
- 8) To improve safety and reduce crime, disorder and fear of crime;
- 9) To provide well designed, good quality, affordable and resource efficient housing;
- 10) To improve access to basic goods, services and amenities:
- 11) To ensure access to high quality public open space and natural greenspace;
- 12) To reduce social exclusion, deprivation and social inequalities;
- 13) To minimise the risk of flooding in relation to both new & existing development whilst protecting, improving and where necessary, restoring the quality of inland, estuarine and coastal waters;
- 14) To protect, enhance and manage biodiversity;
- 15) To minimise the production of waste and increase reuse, recycling and recovery rates;
- 16) To improve air quality by reducing the need to travel and improving choice and use of sustainable transport modes and reducing air pollution from other sources;
- 17) To protect, enhance and manage the rich diversity of the cultural and built environment and archaeological assets; and
- 18) To use land, energy, and water resources prudently and efficiently, and increase energy generated from renewable sources.

Consultations on the Scope

Consultations on the key issues and SA objectives were undertaken in July 2007 with English Heritage, Natural England (formerly English Nature and the Countryside Agency), and the Environment Agency to confirm that they were in agreement with the findings of the initial stages, and to provide an opportunity to suggest changes to the assessment. Consultation with these bodies is a legal requirement however in addition, a wider group of local stakeholders were also included in the consultation exercise so that input could be provided on the approach to assessing the social and economic factors covered by the assessment, as well as the more local environmental issues.

INITIAL SUSTAINABILITY APPRAISAL (JANUARY 2008 - MARCH 2008)

One of the requirements of SA is to consider alternative approaches to achieving the objectives of the plan, so that the effects of these alternatives can be assessed.

Three options for the Southern Widnes SPD Area were assessed against the agreed SA objectives. The purpose of this appraisal, known as an 'Initial Sustainability Appraisal', was to help to guide the Council on choosing their Preferred Option. Whilst each option had some positive and negative elements, Halton Borough Council was able to use the analysis together with public consultation and economic analysis to choose and refine the Preferred Option.

SUSTAINABILITY APPRAISAL OF PREFERRED OPTIONS (OCTOBER 2008)

This stage of the SA involved predicting the environmental, social and economic effects that were likely to result from the implementation of the Preferred Option, and then evaluating the significance of the predicted effects. A sustainability appraisal was undertaken on the first draft of the SPD to identify whether the sustainability performance of the SPD could be improved and provide recommendations for improvement, where appropriate. These recommendations were incorporated into the Consultation Draft SPD which was re-assessed against the SA Framework. The results are summarised below.

Significant Positive Effects

Significant positive effects include:

Objective SA4 - there will be significant positive effects on the competitiveness and productivity of business through the provision of new business sites and improved accessibility;

Objective SA6 – the overall image of Southern Widnes will be improved and promoted through the redevelopment of the road system to improve accessibility, the provision of new business and leisure sites, the provision of new quality housing and the improvement and development of greenspaces and public realm:

Objective SA8 – New employment opportunities, improvements to the appearance of the streets, provision of a neighbourhood centre and use of Secured by Design should result in a reduction of crime and the fear of crime;

Objective SA10 – Promotion of walking and cycling and creation of new at-grade junctions onto the Silver Jubilee Bridge should result in improved access; and

Objective SA11 – public realm improvements and the development and improvement of pedestrian and cycle routes will enhance access to high quality public open space and natural greenspace.

Significant Negative Effects

No significant negative effects have been identified, however a slightly negative effect was identified for Objective SA13 because much of the Southern Widnes SPD area is within Flood Zone 3 where new development should not normally be encouraged, increasing the levels of run off and associated flood risk. However, there is no significant history of flooding and flood risk assessments and use of measures to minimise the risk of flooding are required by the SPD.

Significant Uncertainties

There are a number of cases where the effect of the plan is uncertain. Significant uncertainties include:

Objective SA2 – it is uncertain how the development of community facilities and new construction taking place will help to improve educational standards and opportunities for lifelong learning and employment. In addition, whilst some new educational facilities may be provided, new residential development could put pressure on existing schools and colleges;

Objective SA7 - the impact on health. The development of new amenity spaces and pedestrian and cycle routes will help to encourage active lifestyles but the development of residential areas next to existing industrial areas and a busy road could have a negative impact on health;

Objective SA18 - new developments will make efficient use of land by reusing brownfield sites but the construction of new buildings will involve energy and resource use.

Mitigation Measures

SA Guidance requires that measures should be considered to prevent, reduce or offset any significant negative effects that have been identified during the assessment process.

Where significant negative effects and other less significant negative effects have been identified during the assessment process, mitigation measures have been proposed to prevent or reduce the severity of the effect. For example, requiring new developments to meet specific environmental standards such as BREEAM and/or Code for Sustainable Homes.

HOW THE ASSESSMENT HAS INFLUENCED THE PLAN

The process of undertaking sustainability appraisal on the emerging options for the Southern Widnes SPD is an interactive process which informs the option development process. This has resulted in:

- Revisions to the SPD objectives as a result of the initial SA stages;
- Guiding the selection and wording of the Preferred Option; and
- Recommending mitigation measures to include within the Preferred Option.

MONITORING PROPOSALS

The monitoring proposals will allow action to be taken to reduce and/or offset any significant effects on society, economy and the environment. Where possible the monitoring will make use of existing arrangements, such as those reported in the Halton Borough Council Annual Monitoring Report. The recommended monitoring includes:

- The amount of new employment development;
- · Level of crime within the area;
- Affordable housing completions;
- Number of new buildings completed to BREEAM 'Very Good' or Code for Sustainable Homes Level 3 or above;
- Proportion of journeys on foot or by cycle; and
- Percentage of eligible open spaces managed to green flag award standards.

NEXT STEPS

The SPD and Sustainability Appraisal will be made available to a wide audience of consultees including the general public to enable them to comment. The responses will be reviewed and changes made to the SPD, where considered appropriate. Should significant changes be made to the SPD, these will be subject to further Sustainability Appraisal. The SPD will then be formally adopted by Halton Borough Council.

The Final Sustainability Appraisal Report

1. Introduction

The Mersey Gateway is a project to provide a new bridge, creating a second crossing over the River Mersey between the towns of Runcorn and Widnes. It will provide a means for regeneration by increasing accessibility between where people live, work and visit; and releasing land for development as a result of the removal of some of the infrastructure associated with the existing Silver Jubilee Bridge. A Regeneration Strategy has been produced which focuses on the regeneration opportunities that the proposed second crossing of the Mersey Gateway will create and how those opportunities may be realised. There are five key Action Areas on which the Regeneration Strategy focuses:

- Southern Widnes (formerly termed West Bank);
- Runcorn Old Town;
- Astmoor Industrial Estate and Wigg Island;
- Halton Lea; and
- Rocksavage and Clifton (Junction 12 of the M56).

The Regeneration Strategy reviewed the issues and options for future development within each of the key Action Areas and a Preferred Option for each area was selected based on community consultation, the Sustainability Appraisal and Economic Viability Analysis. The Regeneration Strategy does not contain policies but was adopted by Halton Borough Council (HBC) to guide future policy development. The Preferred Option for Southern Widnes and policies to guide the regeneration of this area have now been formalised in a Supplementary Planning Document (SPD). The Southern Widnes SPD has been prepared by GVA Grimley on behalf of Halton Borough Council (HBC).

Waterman Energy, Environment & Design (WEED) was appointed to undertake a Strategic Environmental Assessment (SEA) and Sustainability Appraisal (SA) of the Southern Widnes SPD in order to meet the requirements of planning legislation³ and regulations⁴. The combined SEA and SA process is subsequently referred to as SA only. The main purpose of SA is to test whether implementation of the SPD is likely to have any significant environmental, social or economic effects. If significant negative effects are identified, recommendations are made as to how these can be avoided, offset or reduced. Recommendations are also made on how to enhance beneficial effects. A programme to monitor significant effects is also required. The SA of the SPD draws upon the SA undertaken of the Regeneration Strategy which included an assessment of the objectives and options for Southern Widnes. The draft SPD was then reviewed against the Sustainability Appraisal Framework and advice and guidance was provided aid GVA Grimley and HBC to finalise the SPD for consultation.

This report provides a summary of the SA undertaken including the Scoping Stage, the Initial SA of the Southern Widnes Objectives and Options, the SA of the initial draft SPD and the SA of the Consultation Draft SPD.

2. THE SOUTHERN WIDNES SPD

The majority of the SPD boundary falls within the Southern Widnes Regeneration Action Area as identified within Halton Borough Council's UDP. It comprises a variety of land uses, including residential, commercial and industrial uses. Over the last 20 years industrial decline and under-investment has left South Widnes in economic decline. Southern Widnes was identified as a key area for regeneration arising from the Mersey Gateway within The Mersey Gateway Regeneration Strategy. This is because the Mersey Gateway Project would reduce the volume of traffic crossing the Silver Jubilee Bridge by directing through traffic over the new crossing resulting in a process known as 'delinking' (the physical process of removing unnecessary pieces of highway infrastructure). The delivery would free up the Silver Jubilee Bridge to provide a local link across the river between Widnes and Runcorn. The de-linking of redundant road infrastructure would also create new development opportunities and thereby the chance

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³ Planning and Compulsory Purchase Act (2004)

⁴ Environmental Assessment of Plans and Programmes Regulations (2004).

to physically regenerate and improve a number of Halton's local centres and neighbourhoods. This includes a significant tract of land within Southern Widnes.

The purpose of the SPD is therefore to establish and identify potential development or improvement opportunities within Southern Widnes in order to help sustain the existing community and deliver regeneration benefits to the area. The SPD also seeks to ensure a suitable standard of development is achieved that will improve the visual and environmental quality of the area.

Three Priority Regeneration Objectives were developed as part of the Regeneration Strategy to provide a visionary, imaginative and a deliverable set of solutions to the wide-ranging economic, social, and environmental problems identified within Halton, in which the Mersey Gateway Project can facilitate.

Priority Regeneration Objective 1 – Image and Place-Making

- Significantly lift perceptions of Widnes and Runcorn to meet the visionary aspirations held by the Council, as embodied in the Mersey Gateway Project, and ensure any new development, attributable to the catalytic effect of the Bridge, makes a positive enhancement to the character of the locality in terms of design quality and resource use.
- Building on the strong local sense of community and place, deliver the considerable regeneration opportunities presented by the Mersey Gateway, enhancing and promoting key assets in each of the localities (physical and community).

Priority Regeneration Objective 2 – Accessibility and Sustainable Movement

- Increasing the catchment area for labour, goods and markets, such that the Mersey Gateway opens up new opportunities for employment in the Liverpool City Region for Halton's residents and increases the ability to access markets and customers for Halton's businesses.
- Facilitate enhanced sustainable movements by pedestrians, cyclists and local vehicular travellers (particularly by public transport patronage) through the de-linking of unnecessary infrastructure, the down-grading and removal of unnecessary expressway infrastructure and improved access to the expressway / highway system where appropriate
- Build on the positive impacts for all user-groups attributable to the Mersey Gateway and
 maximise opportunities for further local connectivity and accessibility for existing communities in
 promoting ease of movement throughout the area and beyond, particularly by public transport
 modes but also through greater opportunities for walking and cycling linked to health benefits.

Priority Regeneration Objective 3 – Development and Economic Prosperity

- Significantly improve the commercial and residential accommodation in the area having particular regard to local needs, and providing good quality, affordable and resource efficient accommodation to meet contemporary and future market requirements and aspirations, through key redevelopment proposals attributable to the scheme.
- To bring back into use land for new development that is currently occupied by highways infrastructure deemed unnecessary following the completion of the Mersey Gateway, with a particular focus on bringing back into use contaminated land in Southern Widnes for new uses.
- Development should use land, energy and water resources prudently, minimising the production of waste and increasing reuse, recycling and recovery of waste.

In addition to these Priority Regeneration Objectives, a number of direct key objectives have been prepared relating specifically to Southern Widnes. These have been prepared following extensive consultation with local residents and businesses and reflect the responses that were received during this process. The key objectives of the Southern Widnes SPD are:

Objective 1: Re branding Southern Widnes through the creation of high-quality gateway locations with excellent access to the region's principal conurbations and population. Inherent in this is the development of high quality, aspirational and affordable housing and services. For, to enable the labour

supply to meet and facilitate further demand within the local economy, Southern Widnes provides a significant opportunity to encourage skilled workers to permanently reside within Halton;

Objective 2: Facilitating the development of resource efficient high-quality business accommodation, providing mixed-use leisure and recreational facilities, providing resource efficient and affordable housing and upgrading the standard of the public realm including access to high quality greenspace;

Objective 3: Enable local residents to share directly in the wider investment benefits of regeneration working with initiatives such as the Liverpool City Region Employment Strategy (LCRES) to develop local skills and capacity, increase local employment opportunities and reduce worklessness in Southern Widnes. It is important that local employment opportunities must remain and be further encouraged into the area.

Objective 4: To provide investment to support and develop training facilities for local sporting provision, incorporating flood lights and changing rooms;

Objective 5: To provide an additional access route, served by public transport through the Sustainable Transport Strategy in particular, but also serving new walking and cycling routes into Southern Widnes to negate the existing bottleneck situation, improve east-west connectivity, upgrade links to Widnes Town Centre and the River Mersey and utilise the de linking of redundant expressways to unlock new development opportunities and reduce the severance and isolation experienced by local communities;

Objective 6: To improve safety (incorporating Secured by Design principles), and local physical amenities, by upgrading street lighting and the wider public realm within Southern Widnes and the links from this area to Widnes Town Centre; and

Objective 7: To create a new heart for Southern Widnes with the consolidation of local retail, services and improved education and health provision.

The SPD sets out the key principles and overarching development principles within Southern Widnes for physical investment and urban and neighbourhood renewal going forward.

3. THE SUSTAINABILITY APPRAISAL PROCESS

3.1 BACKGROUND

The Planning and Compulsory Purchase Act (2004) requires Sustainability Appraisals (SAs) to be carried out on Regional Spatial Strategies (RSS), Development Plan Documents (DPDs) and Supplementary Planning Documents (SPDs). SAs help planning authorities to fulfil the objective of contributing to the achievement of sustainable development in preparing their plans through a structured assessment of the objectives and policies against key sustainability issues for the area.

Planning Policy Statement PPS 1: Creating Sustainable Communities⁵ sets out the Government's vision and policies and proposals for achieving sustainable development. It states that:

'A Sustainability Appraisal is intended to assess the impact of plan policies from an environmental, economic and social perspective. It is first and foremost a process. It is intended to test the performance of a plan against the objectives of sustainable development and thereby provide the basis for its improvement.'

In line with Government guidance the SA is also designed to meet the requirements of EU Directive 2001/04 on the assessment of the effects of certain plans and programmes on the environment, known as the Strategic Environmental Assessment Directive or SEA Directive. The Directive applies to a wide

⁵ Planning Policy Statement 1: Creating Sustainable Communities, ODPM, 2004.

range of plans and programmes, including LDFs. SEA is a process to ensure that significant environmental effects arising from policies, plans and programmes are identified, assessed, mitigated, communicated to decision-makers, monitored and that opportunities for public involvement are provided.

The objective of the SEA Directive is:

'to provide for a high level of protection of the environment and to contribute to the integration of environmental considerations into the preparation and adoption of plans, with a view to promoting sustainable development.⁶.

3.2 THE APPROACH

SEA and SA are very closely related. SA aims to integrate sustainability issues into decision making by appraising the plan or strategy using environmental, social and economic objectives. SEA also aims to facilitate sustainable development but its emphasis is on integrating environmental considerations into decision making through a thorough analysis of environmental issues.

The approach adopted in this SA incorporates the requirements of the SEA Regulations and follows the stages of the Department of Communities and Local Government (DCLG) (formerly the ODPM) guidance⁷, as set out below.

Stage A: Setting the context and objectives, establishing the baseline and deciding on the scope

A1: Identify other relevant policies, plans and programmes and sustainability objectives

A2: Collect baseline information

A3: Identify sustainability issues and problems

A4: Develop the SA Framework

A5: Consult on the scope of the SA

Stage B: Developing and Refining Options and Assessing Effects

B1: Test the SPD objectives against the SA Framework

B2: Develop the SPD options

B3: Predict the effects of the SPD

B4: Evaluate the effects of the SPD

B5: Consider ways of mitigating adverse effects and maximising beneficial effects

B6: Propose measures to monitor the significant effects of implementing the SPD

Stage C: Preparing the SA Report

C1: Prepare the SA Report

Stage D: Consult on the Preferred Options of the SPD and the SA Report

D1: Enable public participation on the Preferred Options of the SPD and the SA Report

D2: Appraise significant changes

D3: Make decisions and providing information

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⁶ EC Directive 2001/42/EC

⁷ 'Sustainability Appraisal of Regional Spatial Strategies and Local Development Documents, department of Communities and Local Government (formerly ODPM), 2005

Stage E: Monitoring the significant effects of implementing the SPD

E1: Finalise aims and methods for monitoring

E2: Respond to adverse effects

This report represents Stage C of the above process and follows on from a Scoping Stage and an Initial SA which assessed a number of site allocation options and the draft SPD.

3.3 **SEA SIGNPOSTING**

The SEA Directive, as implemented by the Environmental Assessment of Certain Plans and Programmes Regulations 2004, places certain requirements which must be addressed through the assessment and reporting process. These are the same for all SEA assessments, irrespective of whether or not they are incorporated into Sustainability Appraisal, as they are in this case.

The following table lists the requirements of the Directive, and provides sign-posting as to where in the Sustainability Appraisal Report they have been covered.

Table 3.1: Requirements of the SEA Directive

Red	quirements of the SEA Directive	Where covered in appraisal process
env acc	paration of an environmental report in which the likely significant effects on the ironment of implementing the plan or programme, and reasonable alternatives taking into ount the objectives and geographical scope of the plan or programme, are identified, cribed and evaluated. The information to be given is (Art. 5 and Annex 1):	
a)	An outline of the contents, main objectives of the plan or programme, and relationship with other relevant plans and programmes;	Section 2
b)	The relevant aspects of the current state of the environment and the likely evolution thereof without implementation of the plan or programme;	Section 5 and Appendix B
c)	The environmental characteristics of areas likely to be significantly affected;	Section 5 and Appendix B
d)	Any existing environmental problems which are relevant to the plan or programme, including, in particular, those relating to any areas of a particular environmental importance, such as areas designated pursuant to Directives 79/409/EEC and 92/43 EEC;	Section 5 and Appendix B
e)	The environmental protection objectives, established at international, Community or national level, which are relevant to the plan or programme and the way those objectives and any environmental, considerations have been taken into account during its preparation;	Section 5 and Appendix A
f)	The likely significant effects on the environment, including on issues such as biodiversity, population, human health, fauna, flora, soil, water, air, climatic factors, material assets, cultural heritage including architectural and archaeological, heritage, landscape and the interrelationship between the above factors. (Footnote: These effects should include secondary, cumulative, synergistic, short, medium and long-term permanent and temporary, positive and negative effects);	Section 7 and Appendix F
g)	The measures envisaged to prevent, reduce and as fully as possible offset any significant adverse effects on the environment of implementing the plan or programme;	Section 7
h)	An outline of the reasons for selecting the alternatives dealt with, and a description of how the assessment was undertaken including any difficulties (such as technical	Sections 6 and 7

Requirements of the SEA Directive	Where covered in appraisal process
deficiencies or lack of know-how) encountered in compiling the required information:	;
i) A description of measures envisaged concerning monitoring in accordance with Art.	10; Section 8
j) A non-technical summary of the information provided under the above headings.	Non Technical Summary
The report must include the information that may reasonably be required taking into according current knowledge and methods of assessment, the contents and level of detail in the play programme, its stage in the decision-making process and the extent to which certain matter are more appropriately assessed at different levels in that process to avoid duplication of assessment (Art. 5.2).	n or throughout the
Consultation:	Section 5 and
Authorities with environmental responsibility, when deciding on the scope and level of det of the information which must be included in the environmental report (Art. 5.4).	ail Appendix C
Authorities with environmental responsibility and the public, shall be given an early and effective opportunity within appropriate time frames to express their opinion on the draft p or programme and the accompanying environmental report before the adoption of the pla programme (Art. 6.1, 6.2).	
Other EU Member States, where the implementation of the plan or programme is likely to have significant effects on the environment of that country (Art. 7)	N/A. Effects on other EU member states are not envisaged.
Provision of information on the decision:	This will be
When the plan or programme is adopted, the public and any countries consulted under Armust be informed and the following made available to those informed:	rt. 7 prepared at adoption.
the plan or programme as adopted	
a statement summarising how environmental considerations have been integrated into the plan or programme and how the environmental report of Article 5, the opinions expressed pursuant to Article 6 and the results of consultations entered into pursuant to Art. 7 have been taken into account in accordance with Art. 8 and the reasons for choosing the plan oprogramme as adopted, in the light of the other reasonable alternatives dealt with; and	
the measures decided concerning monitoring (Art. 9)	
Monitoring of the significant environmental of the plan's or programme's implementation (Art.10)	Recommended monitoring is set out in Section 8.
Quality Assurance: environmental reports should be of a sufficient standard to meet the requirements of the SEA Directive	All the SA Reports are checked to ensure they are of a sufficient standard.

4. SA REPORT STRUCTURE

This SA Report has been structured as follows:

Section 5 provides details of the scoping stage of the SA. This includes the other relevant plans, programmes and strategies that have been taken into consideration as part of the assessment process; a summary baseline characterisation of the social, economic, and environmental information for Southern Widnes; a summary of the key sustainability issues based on the baseline research; and the Sustainability Appraisal Framework which provides the structure through which the assessment has taken place.

Section 6 provides details of the Initial SA including the review of the objectives and options for Southern Widnes against the SA objectives.

Section 7 presents a summary of the findings of the SA of the Preferred Option.

Section 8 suggests methods of monitoring the predicted significant effects and uncertainties.

Section 9 describes the next steps towards implementation of the SPD.

Appendices are contained within a separate document and include further detail on the baseline information, full Sustainability Appraisal Framework and appraisal undertaken.

A **Non Technical Summary (NTS)** has also been prepared to provide a summary, in non-technical language, of the principal findings of the SA.

5. SA SCOPING

5.1 Introduction

The first phase of the SA was a Scoping Report, which identified the key issues facing Southern Widnes (at the time, termed the West Bank) and set out 18 Sustainability Objectives against which the SPD would be assessed.

The objectives that were used to test whether the SPD contributes towards achieving sustainable development were taken from those developed during the production of the Core Strategy SA Scoping Report. These were amended, where applicable to ensure that they remained appropriate to the SPD. A summary of the findings of the scoping report are set out below and in Appendices A and B. Consultation responses are set out in Appendix C.

5.2 REVIEW OF RELEVANT STRATEGIES, PLANS AND PROGRAMMES

A formal review of relevant policies, plans and programmes (PPPs) was carried out by the Council as part of the SA process for the Core Strategy. A further exercise was undertaken as part of the Regeneration Strategy and Southern Widnes (West Bank) SPD SA scoping exercise, to identify issues, visions and problems within the PPPs of relevance to the SPD. This process reconsidered the following documents which were reviewed as part of the Core Strategy SA Scoping Report:

- International PPPs;
- National PPPs;
- Regional PPPs; and
- Local PPPs.

The main PPPs of relevance to the Southern Widnes SPD is the Halton Borough Council Unitary Development Plan (UDP) and the Mersey Gateway Regeneration Strategy. However, a number of other documents contain sustainability objectives and targets and these have been incorporated into the SA Framework, where applicable. The list of PPPs reviewed is contained within Appendix A.

When considering this list, it is important to recognise that no list or review of relevant PPPs can ever be exhaustive and may be added to, as and when required.

5.3 BASELINE CHARACTERISATION

WEED and Halton Borough Council collected information about the current and likely future state of the environment, economy and society at the Scoping Stage to allow the effects of the SPD to be adequately predicted. The baseline data collected has been summarised in the SA Framework in Appendix B. A review of this data has been undertaken in preparing this report to ensure that it remains appropriate.

Trends in performance (i.e. whether something is getting better or worse) were identified where possible and indicator performance was also gauged in relation to wider geographical areas (e.g. regions) where comparable data was available. Key issues identified by the baseline data review are summarised in Table 5.1 below.

Table 5.1: Economic, Social and Environmental Issues facing the Borough

Key Issues	Source			
Economic				
Unemployment - The official claimant count unemployment rate in Halton halved between 1992 and 1998 and has halved again since. Unemployment rates have generally been some 40% to 50% higher than regional averages though the gap is now narrowing and is presently 15% to 20% higher. In December 2004 the average claimant count was 2.6% compared with the North West average of 2.2%.	'Halton: Gateway to Prosperity' 2005-2008			
Disparity in employment – There remain significant concentrations of unemployment in the 20-29 age band for both males and females. There are also concentrations of unemployment for males in the 30-39 age band and for females in the 17-19 band.	'Halton: Gateway to Prosperity' 2005-2008			
Access to Employment –76.2% of people aged 16-59/64 in Halton are economically active and in full time employment, whilst 23.8% are economically inactive and unemployed. Compared to 76.8% of people aged 16-59/64 in the North West who are economically active and in full time employment with 23.2% economically inactive and unemployed. In Great Britain as a whole 78.6% are economically active and 21.4% are economically inactive.	Office of National Statistics, January 2007 – December 2007			
The Riverside ward has a significantly lower economic activity rate (68.6%) compared to the averages for the North West and England.	Census 2001			
The need to raise the levels of education & skills – The proportion of working age people with 'higher end' skills in Halton is lower than Great Britain, the region and the Greater Merseyside sub region. In 2006, 16.8% of people were qualified to at least NVQ level 4 (a university degree), compared to 26.6% in Great Britain, 24.8% in the North West and 21.3% in Greater Merseyside. Halton's figures have improved by 0.6% since 2005, however other comparator towns saw an average improvement of 3-4%.	The State of the Borough Jan 2008			
22.5% of people in Halton also possessed either no qualifications, or were qualified to NVQ level 1 equivalent in 2006. This is compared to 22.25% in Great Britain, 20.64% regionally, and 20.49% in Greater Merseyside. Whilst this is a big improvement from the 2002-03 figure when 41.7% of the working age population in Halton possessed either no qualifications or were only qualified to NVQ level 1, other areas have improved even more leaving Halton in a worse rank in 2006 than it was in 2002.				
A high number of people aged 16 – 74 in the Riverside Ward possess no qualifications, in the 2001 Census the figure was 41%, compared to 35% for Halton and 32% for the North West. The percentage of people in the Riverside Ward who were qualified to at least NVQ level 4 was 7% compared to 11% for Halton and 17% for the North West.	Nomis 2001			
The need to develop the Knowledge Economy – Halton is one of the lowest ranking districts in the country (374 th out of 408) in terms of the proportion of knowledge workers	The State of the			

Key Issues	Source			
in the resident population. In 2003 it was 343 rd so there has been a relative decrease in the number of knowledge workers.	Borough Jan 2008			
The need to foster enterprise and entrepreneurship — The level of entrepreneurship is slightly above average with a new business formation rate of 9.9% compared to the national average of 9.4%. The two year survival rate of new business has declined to a level of 79% down from 81.2% in 2000-2002 and compares unfavourably with other comparators including the Great Britain average of 82.1%.	The State of the Borough Jan 2008			
Reliance on a narrow economic base and low wage economy – With the exception of chemicals, most local high value added wealth-creating sectors are underrepresented within the local economy. Local specialisation is predominantly based within sectors that generate below (local) average GDP per employee, and lower value-added sectors account for close to 60% of estimated GDP.	'Halton: Gateway to Prosperity' 2005-2008			
The median gross weekly earnings (full time for resident workers) in 2007 was £427 per week for residents of Halton, compared with £430 for the North West, and £460 for the UK.	Nomis 2007			
The need to improve the Economy – Halton's economy is relatively small by national standards (the economic scale score of 83.5 is below the national average which is benchmarked to an index score of 100), with low shares of Gross Value Added (GVA) and employment.	The State of the Borough Jan 2008			
The need to revitalise the Town Centres – Rental yields are an indicator of investor confidence in a centre (the lower the confidence, the higher the perceived investment risk and the higher the yield sought) and for Widnes the yield has remained static since 1997 at 8.5%. This is slightly higher than may be expected for a centre of this size and importance (compared with 6-7% in similar centres).	Widnes Town Centre SPD			
The image of the Borough – In 2003 the Council undertook a review of how people and organisations perceived both the Council and the Borough. It discovered that there is limited recognition of Halton in the wider regional and national arenas, in some instances, almost complete lack of awareness of Halton and what it has to offer. There is a tendency not to promote Halton's successes, and too much emphasis on the negative rather than the positive.	'Halton: Gateway to Prosperity' 2005-2008			
Social				
The need to improve health & life expectancy – statistics show that health standards in Halton are amongst the worst in the country, with life expectancy in the Borough well below the national average. Women in Halton can expect to live an average of 78.4 years and men to live an average of 74.3 years. This compares to a life expectancy of 80.3 years for woman and 75.75 years for men for the North West.	North West Public Health Observatory, 2008. The State of the			
Halton remains relatively unhealthy, ranked 383 rd out of 408 districts in the country, compared to 384 th three years ago.	Borough Jan 2008			
The percentage of resident population in Riverside who stated that their general health was good was 64%, compared to 67% in Halton overall; % who stated health was fairly good in Riverside was 23%, compared to 22% in Halton; and 13% of people in Riverside stated their health was not good, compared to 12% in Halton overall.	2001 Census			
Long-term ill – 41% of Halton's households and 44% of Riverside ward's households have one or more persons with a limiting long-term illness, in comparison to 38.4% of households in the North West and 34.1% in England.	2001 Census			
Ageing residents & the need to grow the health-care sector - The 2001 Census shows that 18% of Halton's population were aged 60 or over. The Department of Health suggests that number of very elderly people will rise over the next thirty years and this will increase demands on the NHS and social care providers. Therefore, the	2001 Census Department of Health			

Key Issues	Source
effectiveness and efficiency of services must be maximised, and the need for services must be minimised by reducing morbidity and disability in later life.	
Perception of crime levels and fear of crime – crime / community safety was the top concern for the public, mentioned by four out of five survey respondents as one of the three biggest problems for Halton.	'Quality of Life Survey' of 1999
Levels of crime in Halton are fairly high; By 2006-07, the total crime score had risen from 103.6 to 114.0 a figure just below the regional average, but 14% above that for England and Wales. In 2002-07 Halton's rank was 79 th out of 376 in terms of total offences per 1000 population. This is compared to 140 th for 2003-04.	The State of the Borough Jan 2008
The actual overall crime rate has seen a 1% decrease in 2007 and all areas of crime apart from burglary, criminal damage and other offences have seen a decrease.	Cheshire Police, 2007
Increased demand for affordable housing – There has been significant house price increases across Halton over the last 5 years but they are still below the average house prices. The average house price in Halton is £116,000 compared to an average house price of £174,000 in England and Wales.	Land Registry, House Price Index Report, August 2008
Providing an appropriate and balanced housing supply – The average household size has fallen from 2.8 in 1991 to 2.44 in 2001, and the proportion of single person households has increased from 22.7% to 27% over the same period.	Housing Strategy
The over 75-year-old group has increased by 17%, which will affect the demand for supported housing provision.	2005/06 to 2007/08
Improve access to Services in Widnes – Halton is ranked 138 th out of 408 districts in Great Britain, for accessibility and connectivity, down slightly from its 2002 rank of 120 th .	State of the Borough, 2008.
Halton has an overall connectivity score of 60.4 (indexed against Great Britain), slightly below the regional figure of 66.7, and below the national benchmark of 100. The quality and distribution of libraries, One Stop Shops, Post Offices, employment	A Community Strategy for a Sustainable Halton, 2006-2011, Halton Borough Council
centres and other community resources are an important factor in the quality of life of residents.	2006.
Improve access to Services to those who do not own cars – 29% of all households in Halton do not have access to a car or van. However, there are striking differences between wards with 45% of households in Castlefields; 38% in Riverside; 37% in Halton Lea; 36% in Mersey; and only 6% of households in Beechwood, not having access to a vehicle.	2001 Census
Amount, location and access to Recreational Space – no ward within Halton currently meets the minimum standard of 0.3 hectares of equipped play facilities per 1,000 population, and very few have sufficient areas of formal open space. The Victoria Promenade Park, is situated within the Southern Widnes SPD boundary, providing recreational space within Southern Widnes. There is also a large area of green space, known as the Riverside Park, alongside the south eastern boundary of the SPD Area.	PMP Open Space study.
Population - The population in Riverside Ward in 2001 was 4,814 which represented 4% of the total population of the Borough and was ranked 16 out of 21 wards in Halton in terms of population size.	2001 Census
Deprivation – In the 2007 IMD Halton was rated as one of the most deprived districts in England, but its ranking has improved from 21 st in 2004 to 30 th in 2007 (out of 354	2004 Index of Multiple Deprivation (IMD)
districts in England). There is a high amount of inequality within the district. Riverside ward is within the most deprived quintile nationally.	State of the Borough Jan 2008

Key Issues	Source
Environmental	
Quality of the Natural Environment – the different elements of the natural environment have been benchmarked, including indicators of weather, tranquillity and natural beauty. Halton scores 72 as an index where the English average is 100, ranking it 249 th out of 354 districts in England for the quality of its natural environment.	State of the Borough Jan 2008
Conserving biodiversity, habitats and species –There are 2 habitats and 7 species that are of particular interest within Halton these are: Saltmarsh, Reedbed, Bluebell, Purple Hairstreak Butterfly, Great Crested Newt, Redshank, Skylark, Song thrush and Reed bunting. However, Southern Widnes is not designated for its nature conservation interest and there is no reedbed, bluebell, Purple Hairstreak Butterfly or Great Crested New recorded in close proximity to the SPD boundary.	Halton Biodiversity Action Plan, 2003
Ecological Designations - The Mersey Estuary SPA, Ramsar Site and SSSI is adjacent to the SPD boundary. An Appropriate Assessment has been undertaken as part of the Mersey Gateway Regeneration Strategy proposals.	English Nature (now Natural England), April 2005
Waste Management –Halton Borough Council deals with about 65,000 tonnes (2008) of 'household' waste per year (including the waste which is recycled). All of this waste goes to make up the total 'municipal' waste in Halton. A kerbside recycling collection scheme is run by the Borough for paper and green waste. A recent kerbside pilot programme for a fortnightly collection of mixed recyclables has been introduced to approximately 6,000 properties in the Borough.	Halton's Municipal Waste Management Strategy 2008 - 2020
Recycling and composting rates have risen from 16% in 2002/03 to 25% in 2006/07. The rate of waste growth has also slowed down and municipal solid waste is projected to increase at +1.25% pa, declining to +1%pa from 2010.	
Transport congestion & pollution – The major and overriding congestion problem within the Borough is largely restricted to the approaches to the Silver Jubilee Bridge, which performs both a local function, linking Widnes and Runcorn, and a strategic role for the region. Flows on the bridge regularly reach 90,000 vehicles per day, exceeding its theoretical capacity by 50%.	Local Transport Plan 2 (LTP2), March 2006
Air Quality – A 12-month nitrogen dioxide roadside survey was completed in September 2004. No exceedences were found within the boundaries of the Regeneration Strategy. There are no AQMAs within the Borough.	Provisional LTP2
Protecting cultural & built heritage – West Bank Promenade Conservation Area lies within the boundary of the SPD and there are three listed buildings, 1 of which is Grade II* listed, Church of St. Mary; and 2 are Grade II listed, the Wayside Pulpit to Church of St. Mary and the Former Transporter Bridge Power House.	English Heritage (2005)
There is a reasonable probability of intact archaeological deposits in some areas within the SPD boundary.	
Carbon Emissions - The North West emitted 16.6 million tonnes carbon equivalent of carbon dioxide in 2005, the second highest amount of the regions behind the South East. This equated to 2.5 tonnes per resident. Within the sub-region, the highest per person emissions are in Halton, which reflects the presence of chemical industries relative to a low population in the area	Merseyside Economic Review, 2007
Ensuring the most effective use of land – Of the total land area within the North West region, 3.5% is classified as derelict land or buildings, compared to an English average of 1.7%. In 2003/4, just over a quarter (29.5%) of new dwellings constructed in the North West in schemes of 10 dwellings or more occurred in low-density schemes (i.e. less than 30 dwellings per hectare).	NLUD 2005

Key Issues	Source
Water resources – Key issues relate to protection of water quality. The principal river in Halton Borough is the River Mersey and this forms the southern boundary to the Southern Widnes SPD Area. The St Helen's Canal also lies within the Southern Widnes SPD boundary.	Environment Agency, 2006
In 2006 no rivers in Halton were rated as having a very good biological or chemical quality.	
The northwest contains a third of the poorest quality rivers in England and Wales. However, over the past 20 years, the water quality of the River Mersey has improved significantly following changes in legislation and investment by industry.	Environment Agency 2008
Flood Risk - The area within the SPD has the potential to be at risk of flooding or have the potential to increase flood risk elsewhere. The majority of the area within the SPD including Southern Widnes and Widnes Waterfront are in flood risk zones 3b, 3a and 2. All other areas are in flood risk zone 1.	Strategic Flood Risk Assessment Version1, Halton Borough Council, 2007
Industrial legacy - Dereliction and contamination - Despite reclaiming over 182 hectares of derelict land within the administration boundary of Halton Borough Council since 1974, the remaining derelict sites are often the more difficult and more expensive to bring back into beneficial use.	NLUD 2005
The greatest amount of Previously Developed Land (PDL) is within the wards of Ditton, Halton View, Mersey and Riverside. The Riverside ward contains the greatest amount of PDL with a large part of it being categorised as derelict land and buildings- land so damaged by previous industrial or other development that it is incapable of beneficial use without treatment.	
Between 1994 and 1998, over 180ha of derelict land were reclaimed but over 200ha – more than 3% of the Borough land surface – remained. However, there has been an increase in the amount of development on PDL with 88% of new and converted dwellings on PDL in 2006/07	Annual Monitoring Report, Halton Borough Council, 2007
COMAH – Halton has a number Control of Major Accident Hazards (COMAH) sites. These are sites where accidents could result in offsite loss of life or damage to the environment (usually by release of toxic chemicals or explosions). These sites are sources of local employment but the storage and use of chemicals can have a blighting effect on certain kinds of development in the surrounding areas. There are no top tier COMAH sites within the Regeneration Strategy although there are COMAH sites immediately adjacent to them.	NLUD 2005

5.3.1 Difficulties in collecting data and limitations of the data

Ideally the baseline information should relate to 2008. Unfortunately, due to the time it takes to collate data, this has not been possible in many cases. As far as possible the most up-to-date information has been used for each set of data provided.

The information tables also contain some omissions because, in some cases, it has not been possible to establish the most appropriate targets, figures or sources. Some difficulties in collecting data have also been associated with the reliance on external bodies. For example, where external bodies have collected data for their own purposes, in the future the data may not be available, or not available in the same format, in order to make reliable comparisons.

It should be noted that the baseline information represents a 'work in progress' in the sense that it will be added to / amended as new indicators / sources of baseline information come to the attention of WEED or HBC.

5.4 THE SUSTAINABILITY APPRAISAL FRAMEWORK

The following section presents the Sustainability Appraisal Framework (SAF) against which the policy options taken from the SPD have been assessed. In accordance with Halton Borough Council's intentions, the objectives, targets and indicators that form the SAF within this document are broadly consistent with the SAF developed for the Core Strategy of the Local Development Framework. However, the SAF has been slightly refined to ensure that it is applicable to the SPD.

The objectives of the SAF have been derived from the Strategic Environmental Assessment (SEA) Directive topics and SA themes, including: Biodiversity, Fauna and flora; Population and human health; Water and soil; Air; Climatic factors; Cultural heritage and landscape; Social inclusiveness; and Economic development. Documents such as the Community Strategy, the sub-regionally agreed Merseyside objectives and the regional sustainability framework – 'Action for Sustainability' have also influenced the content of the SAF objectives, indicators and targets.

It should be noted that the SAF objectives are distinct from objectives of the SPD, though they may in some cases overlap. The SAF objectives focus on outcomes (or ends), not on how the outcomes will be achieved (inputs or means).

As the SAF evolves there may be situations that require the framework to be reviewed. These situations could include:

- a) new baseline information emerging that better reflects the current objectives in the sustainability framework;
- b) changes to the objectives in the sustainability framework; and
- c) direction from a consultation body that information within the framework needs amending, such as through consultation on Scoping Reports.

The SAF incorporates changes made as a result of consultation on the Scoping Report (see Section 5.5 below). The full SAF is presented in Appendix B.

Table 5.2: The Sustainability Appraisal Framework for the Southern Widnes SPD

SA Objectives	SA Sub-Objectives	Indicators and Source
Economic		
To continue reducing the unemployment rate in Halton and increase the economic activity rate	Will it encourage new employment that is consistent with local needs?	Population in employment and unemploymentJob Density
To improve educational attainment and opportunities for lifelong learning and employment	 Will it provide improved access to vocational training, education and skills for young people? Will it provide local employment opportunities for local people by linking in to local businesses 	 % of 15 yr olds achieving five or more GCSE's at grades A-C or equivalent % of adults educated to NVQ level 2, 3 or 4
To encourage sustainable economic growth and business development	Will it encourage the growth of indigenous businesses?	 Total number of VAT registered businesses Percentage of business registrations and de-registrations
To improve the competitiveness and productivity of business	Will it improve business development and enhance competitiveness	Gross Value Added (GVA) per head
To enhance the vitality and viability of the three town centres (Runcorn Old Town, Halton Lea and Widnes)	Will it provide an improvement to one or more of the town centres?	 Footfall within the town centre Vacancy rates within the town centre

SA Objectives	SA Sub-Objectives	Indicators and Source
To improve and promote the overall image of the Borough in order to attract investment	Will it encourage inward investment?	 Number of investment enquiries and the number of conversions (enquiries that are translated into actual, completed investment or expansion projects).
Social		
To improve health and reduce health inequalities To improve safety and reduce crime, disorder and fear of crime	 Will it improve the standard of healthcare, particularly for the elderly? Will it support healthy lifestyles? Will it encourage crimesensitive design? Will it target, reduce and sustain a reduction in crime? Will it reduce the likelihood of violence and antisocial behaviour? 	 Years of healthy life expectancy Number of people who have a long-term illness Recorded crimes per 1,000 population Number of people reporting fear of crime
To provide well designed, good quality, affordable and resource efficient housing	 Will it provide for affordable housing for local people? Will it ensure that new housing is of a high standard of design and layout? Will it provide safe, secure and decent housing? 	Proportion of different housing types and tenures
To improve access to basic goods, services and amenities	 Will it improve transport provision and accessibility? Will it provide for local retail needs? Will it improve public access to services and amenities? 	 Percentage of new residential development within 30 minutes public transport time of a GP, hospital, primary and secondary school, employment and a major retail centre.
To ensure access to high quality public open space and natural greenspace	 Will it ensure that all people have access to public open space within a reasonable distance from where they live? Will it improve access to natural greenspace? 	 Number and area of Local Nature Reserves (LNRs) Number of Green Flag Parks Amount of eligible open spaces managed to green flag award standards
To reduce social exclusion, deprivation and social inequalities	 Will it reduce poverty and social exclusion in those areas most affected? 	Index of DeprivationAverage household income
Environmental		
To minimise the risk of flooding in relation to both new & existing development whilst protecting, improving and where necessary, restoring the quality of inland, estuarine and coastal waters	 Will it improve the quality of controlled waters? Will it ensure that the area within Flood Risk Zones 2 & 3 does not increase? Will it ensure that new developments are not at risk from flooding? 	 Water quality (chemical & biological) classification of rivers, canals, estuaries and coastal waters and percentage lengths in different classes New development with sustainable drainage systems installed Number if planning permissions granted contrary to the advice of the Environment Agency on with flood defence grounds or water quality

SA Objectives	SA Sub-Objectives	Indicators and Source
To protect, enhance and manage biodiversity	 Will it protect or enhance statutory protected sites and habitats of nature conservation value? Will it protect or enhance statutory protected species? Will it protect or enhance BAP habitats? Will it protect or enhance BAP species? 	 Number and total area of internationally and nationally designated nature conservation sites Condition of SSSIs 95% of SSSI land should be in favourable or recovering condition by 2010. (Public Service Agreement (PSA) target) Number and area of Local Wildlife Sites Extent and condition of saltmarsh Population of Redshank pairs Population of Song Thrush pairs Population of reed bunting breeding pairs
To minimise the production of waste and increase reuse, recycling and recovery rates	 Will it result in a reduction in the amount of waste requiring treatment and disposal? Total annual amount of municipal waste generated and % recycled or composted. 	Level and % of household waste recycled
To improve air quality by reducing the need to travel and improving choice and use of sustainable transport modes and reducing air pollution from other sources	 Will it minimise the need to travel? Will it reduce car use and encourage the use of integrated and public transport? Will it improve air quality? 	Number and total area of Air Quality Management Areas and population living in AQMAs
To protect, enhance and manage the rich diversity of the cultural and built environment and archaeological assets, whilst maintaining and strengthening a local distinctiveness through the enhancement of the character and appearance of the local landscape, townscape and coast	 Will it safeguard sites of archaeological importance? Will it preserve and enhance buildings which contribute to Halton's heritage? 	 Number of Listed Buildings and Number and Area of Conservation Areas Number of Conservation Areas covered by an up-to-date Conservation Area Appraisal Number of buildings and Scheduled Ancient Monuments 'at risk'.
To use land, energy, and water resources prudently and efficiently, and increase energy generated from renewable sources	 Will it enable development to reuse brownfield land and convert existing buildings? Will it encourage prudent and efficient use of energy? Will it use water efficiently and with care? Will it encourage the development of appropriate types of renewable energy resources? 	 Proportion of housing built on previously developed land per (PDL) year Proportion of energy generated from sustainable and renewable sources

5.5 CONSULTATION ON THE SA SCOPING REPORT

The SA Scoping Report was issued for a five week consultation period in July 2007. In accordance with the SEA Regulations the following statutory consultee bodies were consulted:

- Natural England (formerly the Countryside Agency and English Nature)
- Environment Agency

English Heritage

In addition, and in accordance with PPS12⁸ and Government guidance, the following bodies were also consulted:

- North West Development Agency
- North West Regional Assembly
- Government Office for the North West
- The Merseyside Policy Unit
- Cheshire County Council
- Warrington Borough Council
- Vale Royal Borough Council
- The Chamber of Commerce and Industry

- Ellesmere Port and Neston Borough Council
- St Helens Metropolitan Borough Council
- Liverpool City Council
- Knowsley Metropolitan Borough Council
- Halton Borough Council internal officers and members
- The Primary Care Trust
- The Learning and Skills Council

The following bodies responded to HBC as part of the scoping exercise:

- Environment Agency
- Natural England
- English Heritage
- North West Regional Assembly
- Halton Borough Council
- Government Office for the North West
- Merseyside Environmental Advisory Service

A summary of the consultation responses is set out in Appendix C and comments directly relating to the objectives or indicators are summarised below.

- Indicators chosen against Objective SA14 of the SAF only covered sites and not species. This was noted and indicators relating to species have now been included in the SAF;
- The Objectives contained in the SAF were found to be the original objectives from the Core Strategy Sustainability Appraisal consultation from March 2006, rather than the amended Objectives incorporating comments from the consultation and included in the Interim Sustainability Report of July 2006. This was acknowledged and the SAF has been updated to reflect the SAF included in the Interim Sustainability Report of July 2006;
- It was recommended that the criteria for Objective SA14 should be split to address both species and habitats, and a distinction should be made between statutory protected sites and species, and Biodiversity Action Plan habitats and species. This was noted and specific criteria / indicators have been included to address both species and habitats; and
- It was suggested that an indicator measuring 'number of planning permissions granted contrary to the advice of the Environment Agency on either flood defence grounds or water quality' is

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⁸ Planning Policy Statement 12: Local Development Frameworks, ODPM, 2004.

included as an indicator linked to Objective SA13 of the SA Framework. The indicator suggested has been added to Objective SA13.

6. THE INITIAL SA

6.1 Introduction

An Initial SA was undertaken of the objectives and options set out for the Southern Widnes (West Bank) Action Area within the Regeneration Strategy to inform the development of the Preferred Option. The Objectives of the SPD were reviewed as part of the Initial SA to ensure that they were compatible with the SA Objectives and recommendations were made for improvement, where appropriate. The Options were also reviewed against the SA Framework and recommendations made for improvement, where appropriate.

6.2 THE INITIAL SA OF OBJECTIVES

The Priority Objectives of the Regeneration Strategy and Objectives for the Southern Widnes (West Bank) Action Area were mapped against the SAF Objectives to determine their compatibility. The majority of the SPD Objectives were seen to be compatible or have no link with the sustainability Objectives. None of the Objectives were incompatible, however there were a number of cases where the outcome of the SA Objective will be dependent on how the particular Priority Regeneration Strategy/Southern Widnes Objectives were not covered at all by the Priority Regeneration Strategy/Southern Widnes Objectives. Whilst it is not necessary to ensure that every SA Objective is covered as a wider regeneration benefit is sought, it was recommended that additional Objectives be included. Recommendations that were made to improve the Priority Regeneration Strategy/Southern Widnes Objectives to ensure compatibility with the SA Objectives are set out below.

Table 7.1: Initial SA of the Objectives

Changes to objectives recommended in the Initial SA Report	Change made in SPD Consultation Draft?
Regeneration Strategy Objective 2: include a reference to sustainable travel. This will help to meet SA Objectives 7 and 16 to improve health (through providing greater opportunities for cycling and walking) and improving choice and use of sustainable transport modes.	√
Regeneration Strategy Objective 3: could be re-worded as 'Development – Improve residential, commercial and industrial accommodation to provide <i>good quality, affordable and resource efficient</i> accommodation to meet contemporary and future market requirements and aspirations.' This will help to meet SA Objectives 9, 12 and 18.	√
Recommended New Objective : 'Development should use land, energy, and water resources prudently and efficiently, minimising the production of waste and increasing reuse, recycling and recovery of waste'.	✓ (Included within objective 3)
Southern Widnes (West Bank) Objective 1: reword to say 'development of <i>both</i> high quality aspirational (waterside) <i>and affordable</i> housing and services. This will help to meet SA Objectives 9, 12 and 18.	√

Changes to objectives recommended in the Initial SA Report	Change made in SPD Consultation Draft?
Southern Widnes (West Bank) Objective 2: could be re-worded as 'Facilitating the development of resource efficient high-quality business accommodation, providing mixeduse leisure and recreational facilities, providing resource efficient and affordable housing and upgrading the standard of the public realm including access to high quality greenspace.' This will help to meet SA Objectives 9, 11, 12 and 18.	√
Southern Widnes (West Bank) Objective 5: could make reference to the development of sustainable transport options. This would help to meet SA Objective 7 to improve health (through providing greater opportunities for cycling and walking). Reference could also be made to designing access routes and developments according to Secured by Design principles. This would help to meet SA Objective 8.	√

6.3 INITIAL SA OF THE OPTIONS

The Options for Southern Widnes were appraised against the SA Framework (Appendix B). In terms of the overall appraisal of the Options, the effects on the economy were generally assessed as likely to be beneficial and the effects on the social objectives were beneficial or unclear. However, the effect on a number of the environmental objectives was found to be either negative or uncertain due to the environmental effects inherent in redevelopment or a lack of information. It was recommended that the Preferred Option include targets for affordable homes provision, design standards eg BREEAM/Code for Sustainable Homes, waste minimisation and Secured by Design, require an assessment of the effects on the built environment, including archaeology and include reference to healthcare and education provision and biodiversity improvements. Specific findings are presented below and the appraisal against the full SA Framework is presented in Appendix D.

- All three Options should help to improve and promote the overall image of the Borough through the development of a new Waterside Boulevard, increased greenspace, new employment and residential sites:
- Option 3 performs the best in terms of economy as it will create the greatest amount of office/commercial sites with the greatest amount of jobs;
- Option 3 would provide new residential areas in a desirable location next to the waterfront, however this means houses are more likely to be aspirational impacting on their affordability. In Options 1 and 2 residential areas would be located closer to main roads which could result in associated noise and air pollution;
- Option 3 performs the worst in terms of waste generation and resource use due to higher levels
 of demolition and construction. All the Options would involve some demolition and construction
 which will have a negative impact and it was recommended that the Preferred Option should
 consider how potential impacts could be mitigated. For example, by requiring waste re-use and
 recycling during construction; and
- Much of Southern Widnes is located within Flood Zone 3 therefore conflicting with SA Objective 13 which aims to ensure that the area within Flood Zones 2 and 3 doesn't increase. Development in this area should ensure that flood risk is considered and that measures are incorporated to ensure that the levels of run off do not exceed existing levels.

6.4 Consultation and Selection of Preferred Option

As identified above, no one specific Option out of the three proposed Options could be described as significantly more or less sustainable. Rather a number of positive and negative results against different sustainability Objectives were identified for each Option. GVA Grimley and Halton Borough Council therefore used the Initial Sustainability Appraisal, together with the findings of public consultation,

stakeholder dialogue and economic viability analysis to choose and refine the Preferred Option. The Preferred Option chosen was Option 2.

7. SUSTAINABILITY APPRAISAL OF PREFERRED OPTION

7.1 Introduction

This stage of the SA involves predicting the environmental, social and economic effects that are likely to result from the implementation of the Preferred Option, and then evaluating the significance of the predicted effects.

7.2 METHODOLOGY

7.2.1 Testing the Plan Objectives

The Priority Regeneration Strategy Objectives and Southern Widnes (West Bank) Action Area Objectives that had been revised following the Initial SA Stage, and which now form the SPD Objectives, were retested against the Sustainability Objectives to determine their compatibility. The results are shown in Appendix E. This shows that the majority of the SPD Objectives are either compatible or have no obvious relation with the Sustainability Objectives. There are no conflicts between the Sustainability Appraisal Objectives and the Objectives of the SPD. A number of the SPD Objectives through being revised have improved in compatibility with the Sustainability Objectives. However there are still a number of question marks where it is unclear how the Objectives of the SPD will impact on the Sustainability Appraisal Objectives, as there is not enough information to assess the impact. For example, whilst the SPD will lead to the developing and enhancing of a number of greenspaces there is no specific information on protecting or enhancing biodiversity in the development of greenspaces and therefore the effect on Sustainability Objective SA14 which aims to protect, enhance and manage diversity is uncertain.

7.2.2 Testing the Initial draft SPD Preferred Option

The assessment was carried out by assessing the Preferred Option against the SA Objectives. A number of recommendations were made to improve the draft SPD comprising:

- SuDS to be incorporated into new developments where appropriate to restrict run off to existing rates or better:
- A requirement to undertake an archaeological assessment where necessary; and
- A requirement for commercial developments to achieve a BREEAM rating of Very Good and encourage renewable energy generation (a requirement to achieve a Code for Sustainable Homes Level 3 was already included in the draft SPD).

All of the above recommendations have been incorporated into the consultation draft SPD.

7.2.3 Testing the Consultation Draft SPD Preferred Option

Following amendments to the Initial Draft SPD as a result of internal consultation within Halton Borough Council and the SA, the Consultation Draft was retested against the SA Framework. The assessment table is included in full in Appendix F with Section 7.3 below summarising the significant positive and negative effects, as well as where the effects are uncertain. The assessment table in Appendix F provide commentary on the scale and timing of the effect with a brief justification for the assessment. The assessment considers potential cumulative, synergistic and secondary effects of the policies within the plan as a whole as this was considered more beneficial than assessing each individual policy in isolation. The assessment was undertaken using professional judgement and by comparing the potential effects to the baseline situation.

Based on the assessment tables, the performance of the policies against the SA sub-objectives has been described, as presented in Section 7.3 below.

7.3 SUMMARY OF THE APPRAISAL

Significant Positive Effects

The provision of two new road junctions at grade onto the A533 leading across the Silver Jubilee Bridge will help to improve accessibility. This will have a significant positive effect on the competitiveness and productivity of businesses (Objective SA4) as they will be able to reach wider markets and customers and there will be greater access to basic goods, services and amenities for local residents (Objective SA10).

The overall image of the Borough will be improved and promoted (Objective SA6) through the development of a new Waterside Boulevard, increased greenspace, and new employment and residential sites. This will also have a significant positive effect on objective SA11 to ensure access to high quality public open space and natural greenspace. The provision of the new road junctions will promote the area as a place to access rather than just bypass.

The regeneration of the area together with the requirement to incorporate Secured by Design principles and provision for a neighbourhood centre should help to reduce crime and the fear of crime (SA8).

Significant Negative Effects

No significant negative effects have been identified. However, a minor negative effect was noted against SA13 because some of the new residential sites would be in Flood Zone 3 where new development should not normally be encouraged. However, there is no history of flooding in this area and the SPD requires a flood risk assessment and mitigation to be implemented, where appropriate.

Uncertainties

A new neighbourhood centre is proposed which is intended to provide access to community uses that will include education and training facilities. Vocational training and skills could also be developed by linking new construction taking place to apprenticeships at local colleges. However, the nature of these facilities is unknown and new residential development could put also pressure on existing educational facilities (Objective SA2).

The provision of valuable amenity space including the New Sankey Square Neighbourhood Centre and new pedestrian and cycle routes will help to encourage active and healthy lifestyles (Objective SA7). However there could be potential negative impacts on health due to a large amount of the residential area being adjacent to a large industrial site and the A533 which although downgraded will still be a busy road.

The use of renewable energy is encouraged to minimise resource use but no specific targets have been set. The implementation of these elements of the SPD will therefore determine the nature of the effect.

7.4 DIFFICULTIES ENCOUNTERED

The preparation of the Scoping Report involved a review of baseline information, which has been updated at other stages in the SA process. The baseline review identified some omissions because, in some cases, it has not been possible to establish the most appropriate targets, figures or sources. There have also been some difficulties in collecting data due to the reliance on external bodies to collect it.

The assessment assumes that the General Development Principles will be implemented and effective.

8. MONITORING PROPOSALS

The SEA Directive explicitly requires monitoring of the significant environmental effects resulting from implementation of the SPD. A monitoring system is being designed which will help to fulfil the following requirements:

- To provide baseline data for the next SA and to provide a picture of how the environment / sustainability criteria of the Southern Widnes SPD Area is evolving;
- To monitor the significant effects or uncertainties of the SPD; and

• To ensure that action can be taken to reduce / offset the significant effects of the SPD.

Monitoring already plays a large role in the performance management of Halton Borough Council, and monitoring is being undertaken for the Annual Monitoring Reports (AMRs), which have been introduced to track the performance of the Local Development Scheme and associated documents. There is also considerable monitoring activity being carried out for other plans and programmes (e.g. the Local Transport Plan) and by bodies such as the Environment Agency.

Where relevant, use will be made of these existing monitoring processes for the monitoring proposed as part of this SA to avoid duplication of effort.

The monitoring measures proposed in this section relate to the significant positive and negative effects that have been predicted to result from implementation of the SPD, as well as any areas where there was significant uncertainty in the prediction.

The significant effects of the SPD will be monitored on an annual basis through the AMR unless otherwise stated. However, it is noted that the monitoring requirements may change as a result of changes to the SPD following consultation or due to other external influences on the baseline situation (the AMR will be revised on a yearly basis).

In light of the changes that may arise prior to plan adoption, the monitoring proposals presented below should therefore be viewed as provisional.

Table 10.1 sets out the indicators that are proposed to monitor the significant effects and uncertainties that have been predicted to arise on the implementation of the SPD.

The following key is used to identify the type of effect to be monitored.

- Significant Positive Effect
- Negative Effect
- ? Uncertain Effect

Table 9.1: Monitoring Proposals to Assess Significant Effects and Major Uncertainties

Significant Effect/ Uncertain Effect	Effect	Monitoring Proposal	Included in AMR 2007 or national datasets?	Type of indicator ⁹
SA2 – To improve educational attainment and opportunities for lifelon	ng learning	and employment		
The preferred option will include community facilities which could provide access to vocational training, education and skills for young people.	?	at grades A-C or equivalent % of adults	Yes	Contextual and SA
The preferred option could also develop vocational training and skills by		educated to NVQ level 2, 3 or 4		
linking new construction taking place to apprenticeships at local colleges.			Yes	SA
The new residential development could put some pressure on existing education services.	?	School class sizes/capacity	No	
SA4 – To improve the competitiveness and productivity of business				
The preferred option will redevelop and provide a number of new sites for business development. This will include the provision of high quality office and light industrial units.	√ √	Amount of completed office, retail and leisure development	Yes	Core
		Amount of floor space developed for employment by type in employment or regeneration areas	Yes	Core
		GVA per head	Yes	Contextual
SA6 – To improve and promote the overall image of the Borough in o	rder to attra	act investment		
The preferred option will encourage inward investment through the provision of a greater range of land uses and employment opportunities.	√√	Amount of completed retail, office and leisure development	Yes	Core

⁹ The type of indicator has been identified based on the criteria given in the Annual Monitoring Report.

Significant Effect/ Uncertain Effect	Effect	Monitoring Proposal	Included in AMR 2007 or national datasets?	Type of indicator ⁹
The landscaping and improvement of the public realm will help to enhance the image of the area.		Number of investment enquiries and the number of conversions (enquiries that are translated into actual, completed investment or expansion projects)	No	
		Visitor numbers to Halton	No	
SA7 – To improve health and reduce health inequalities				
The preferred option will provide green areas and cycling and pedestrian routes which will encourage active lifestyles. However there could be potential negative impacts due to a large amount of the residential area being adjacent to a large industrial site and busy road.	?	Number and total area of Air Quality Management Areas and population living in AQMAs	Yes	SA
		Years of life expectancy	Yes	National
SA8 - To improve safety and reduce crime, disorder and fear of crime				
Regeneration of the area should have knock-on effects in improving issues associated with deprivation such as crime. The provision of a neighbourhood centre could provide activities, particularly for young people who might otherwise become engaged in anti-social behaviour. The SPD requires reference to be made to Secured by Design in the development of new housing.	√ √	Recorded crimes per 1,000 population	Yes	National
		Number of people reporting fear of crime	No	
SA9 – To provide well designed, good quality, affordable and resource	e efficient i	housing		
The preferred option will provide new housing developments which will improve the variety and supply of housing in the area.	√√	Affordable housing completions	Yes	Core
		Housing type and tenure	Yes	SA
		Number of new houses achieving the Code for Sustainable Homes Level 3 or above	No	

Significant Effect/ Uncertain Effect	Effect	Monitoring Proposal	Included in AMR 2007 or national datasets?	Type of indicator ⁹
The preferred option will alter the layout of the existing road system so access to Widnes is simplified. Pedestrian and cycle routes will also be created.	√ √	Amount of new residential development within 30 minutes public transport time of: a GP, a hospital, a primary school, secondary school, areas of employment and a major retail centre(s)	Yes	Core
		Proportion of journeys on foot or by cycle	Yes	National
SA11 To ensure access to high quality public open space and natural	l greenspac	ce		
The preferred option will see the improvement of large areas of green space.	√ √	Percentage of eligible open spaces managed to green flag award standards	Yes	Core
SA13 To minimise the risk of flooding in relation to both new and einland, estuarine and coastal waters	existing de	velopment whilst protecting, improving and wh	nere necessary, resto	oring the quality of
inland, estuarine and coastal waters	existing de	Number of planning permissions granted contrary to the advice of the Environment Agency on either flood defence grounds or water quality	ere necessary, resto	oring the quality of Core
Inland, estuarine and coastal waters There are no significant negative effects however much of Southern Widnes is in Flood Zone 3 so there may be a minor negative effect.	×	Number of planning permissions granted contrary to the advice of the Environment Agency on either flood defence grounds or water quality	Yes	
There are no significant negative effects however much of Southern Widnes is in Flood Zone 3 so there may be a minor negative effect. Therefore it is advisable to monitor the risk of flooding.	×	Number of planning permissions granted contrary to the advice of the Environment Agency on either flood defence grounds or water quality	Yes	

9. CONSULTATION ON THE SA REPORT AND NEXT STEPS

The consultation draft SPD and accompanying Sustainability Appraisal report will be issued for public consultation in February/March 2009. Comments made on the SPD will be reviewed and where necessary, amendments will be made to the SPD. Any significant changes will be subject to further Sustainability Appraisal. The SPD will then be finalised and adopted by the Council. An Adoption Statement will be prepared to summarise the SA process and provide final monitoring proposals for the SPD.